

AMENDED IN ASSEMBLY JUNE 23, 2010

AMENDED IN SENATE APRIL 7, 2010

AMENDED IN SENATE MARCH 17, 2010

SENATE BILL

No. 1029

Introduced by Senator Yee
(Principal coauthor: Senator Leno)
(Coauthors: Assembly Members Monning and Swanson)

February 12, 2010

An act to amend Sections 4145 and 4148 of, and to repeal Section 4140 of, the Business and Professions Code, and to amend Section 11364 of, to add Section 121281 to, and to repeal Chapter 13.5 (commencing with Section 121285) of Part 4 of Division 105 of, the Health and Safety Code, relating to public health.

LEGISLATIVE COUNSEL'S DIGEST

SB 1029, as amended, Yee. Hypodermic needles and syringes.

Existing law regulates the sale, possession, and disposal of hypodermic needles and syringes, and requires, with certain exceptions, a prescription to purchase a hypodermic needle or syringe for human use. Existing law prohibits any person from possessing or having under his or her control any hypodermic needle or syringe, except in accordance with those regulatory provisions.

This bill would delete the prohibition against any person possessing or having under his or her control any hypodermic needle or syringe, except in accordance with the aforementioned regulatory provisions.

Existing law, until December 31, 2010, authorizes a county or city to authorize a licensed pharmacist to sell or furnish 10 or fewer hypodermic needles or syringes to a person 18 years of age or older for

human use without a prescription if the pharmacist works for a pharmacy that is registered with a local health department in the Disease Prevention Demonstration Project, established by law to evaluate the long-term desirability of allowing licensed pharmacies to sell or furnish nonprescription hypodermic needles or syringes to prevent the spread of bloodborne pathogens, including HIV and hepatitis C.

This bill would, instead, for the period beginning January 1, 2011, and ending December 31, 2018, permit a physician or pharmacist, without a prescription or a permit, to furnish 30 or fewer hypodermic needles and syringes for human use to a person 18 years of age or older and would permit a person 18 years of age or older, without a prescription or license, to obtain 30 or fewer hypodermic needles and syringes solely for personal use from a physician or pharmacist. This bill would make conforming changes, including the elimination of the Disease Prevention Demonstration Project.

Under existing law, it is unlawful to possess an opium pipe or any device, contrivance, instrument, or paraphernalia used for unlawfully injecting or smoking specified controlled substances.

Existing law, until December 31, 2010, provides that the above-described provisions, pursuant to authorization from a city or county, shall not apply to the possession solely for personal use of 10 or fewer hypodermic needles or syringes.

This bill would, instead, provide that the above-described provisions making it unlawful to possess an opium pipe or any device, contrivance, instrument, or paraphernalia for unlawfully injecting or smoking certain controlled substances shall not apply for the period beginning January 1, 2011, and ending December 31, 2018, to possession solely for personal use of 30 or fewer hypodermic needles or syringes if acquired from a physician, pharmacist, hypodermic needle and syringe exchange program, or any other source that is authorized by law to provide sterile syringes or hypodermic needles without a prescription.

This bill would require the state Office of AIDS to develop and maintain information on its Internet Web site to educate consumers at risk of bloodborne infections of opportunities to improve and protect the consumer's health, and to protect the public health and would also require the California State Board of Pharmacy to post, or post a link to, this information on its Internet Web site.

The Pharmacy Law requires a pharmacist to keep detailed records of nonprescription sales of hypodermic needles and syringes. Existing law

makes it a crime to knowingly violate any provision relating to the Pharmacy Law.

This bill would amend the Pharmacy Law to require pharmacies that furnish nonprescription hypodermic needles and syringes to store the hypodermic needles and syringes in a manner that ensures that they are not accessible to unauthorized persons, and would require pharmacies to provide consumers with prescribed options for consumer disposal of hypodermic needles and syringes. This bill would also require the pharmacies to provide written information or verbal counseling at the time of furnishing or sale of nonprescription hypodermic needles or syringes, as specified. By changing the definition of an existing crime, this bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: yes.

The people of the State of California do enact as follows:

1 SECTION 1. It is the intent of the Legislature to improve access
2 to syringes and hypodermic needles so as to remove significant
3 barriers for persons seeking to protect their health and the health
4 of other persons, and to remove barriers for programs or businesses
5 to provide sterile injection equipment and education to adults,
6 thereby reducing the spread of communicable diseases and
7 protecting the public health.

8 SEC. 2. Section 4140 of the Business and Professions Code is
9 repealed.

10 SEC. 3. Section 4145 of the Business and Professions Code is
11 amended to read:

12 4145. (a) Notwithstanding any other provision of law, a
13 pharmacist or physician may, without a prescription or a permit,
14 furnish hypodermic needles and syringes for human use, and a
15 person may, without a prescription or license, obtain hypodermic
16 needles and syringes from a pharmacist or physician for human
17 use, if the person is known to the furnisher and the furnisher has
18 previously been provided a prescription or other proof of a

1 legitimate medical need requiring a hypodermic needle or syringe
2 to administer a medicine or treatment.

3 (b) Notwithstanding any other provision of law, for the period
4 beginning January 1, 2011, and ending December 31, 2018, as a
5 public health measure intended to prevent the transmission of HIV,
6 viral hepatitis, and other bloodborne diseases among persons who
7 use syringes and hypodermic needles, and to prevent subsequent
8 infection of sexual partners, newborn children, or other persons,
9 a physician or pharmacist may, without a prescription or a permit,
10 furnish 30 or fewer hypodermic needles and syringes for human
11 use to a person 18 years of age or older, and a person 18 years of
12 age or older may, without a prescription or license, obtain 30 or
13 fewer hypodermic needles and syringes solely for personal use
14 from a physician or pharmacist.

15 (c) Notwithstanding any other provision of law, a pharmacist,
16 veterinarian, or person licensed pursuant to Section 4141 may,
17 without a prescription or license, furnish hypodermic needles and
18 syringes for use on animals, and a person may, without a
19 prescription or license, obtain hypodermic needles and syringes
20 from a pharmacist, veterinarian, or person licensed pursuant to
21 Section 4141 for use on animals, providing that no needle or
22 syringe shall be furnished to a person who is unknown to the
23 furnisher and unable to properly establish his or her identity.

24 (d) Pharmacies *that furnish nonprescription hypodermic needles*
25 *and syringes* shall store hypodermic needles and syringes in a
26 manner that ensures that they are available only to authorized
27 personnel, and are not accessible to other persons.

28 (e) In order to provide for the safe disposal of hypodermic
29 needles and syringes, pharmacies that furnish nonprescription
30 hypodermic needles and syringes shall provide consumers with
31 one or more of the following disposal options:

32 (1) It shall establish an onsite, safe, hypodermic needle and
33 syringe collection and disposal program.

34 (2) It shall furnish, or make available, mail-back sharps disposal
35 containers authorized by the United States Postal Service that meet
36 applicable state and federal requirements, and shall provide tracking
37 forms to verify destruction at a certified disposal facility.

38 (3) It shall furnish, or make available, a personal medical sharps
39 disposal container that meets applicable state and federal standards
40 for disposal of medical sharps waste.

1 (f) Pharmacies that furnish nonprescription syringes shall
2 provide written information or verbal counseling to consumers at
3 the time of furnishing or sale of nonprescription hypodermic
4 needles or syringes on how to do the following:

- 5 (1) Access drug treatment.
- 6 (2) Access testing and treatment for HIV and hepatitis C.
- 7 (3) Safely dispose of sharps waste.

8 SEC. 4. Section 4148 of the Business and Professions Code is
9 amended to read:

10 4148. All stocks of hypodermic needles or syringes shall be
11 confiscated if found outside the licensed premises of any person
12 holding a permit under Section 4141 and found not in the
13 possession or under the control of a person entitled to an exemption
14 under Section 4143, 4144, or 4145, or under Section 11364,
15 121349, or 121349.1 of the Health and Safety Code.

16 SEC. 5. Section 11364 of the Health and Safety Code is
17 amended to read:

18 11364. (a) It is unlawful to possess an opium pipe or any
19 device, contrivance, instrument, or paraphernalia used for
20 unlawfully injecting or smoking (1) a controlled substance specified
21 in subdivision (b), (c), or (e), or paragraph (1) of subdivision (f)
22 of Section 11054, specified in paragraph (14), (15), or (20) of
23 subdivision (d) of Section 11054, specified in subdivision (b) or
24 (c) of Section 11055, or specified in paragraph (2) of subdivision
25 (d) of Section 11055, or (2) a controlled substance which is a
26 narcotic drug classified in Schedule III, IV, or V.

27 (b) This section shall not apply to hypodermic needles or
28 syringes that have been containerized for safe disposal in a
29 container that meets state and federal standards for disposal of
30 sharps waste.

31 (c) For the period beginning January 1, 2011, and ending
32 December 31, 2018, as a public health measure intended to prevent
33 the transmission of HIV, viral hepatitis, and other bloodborne
34 diseases among persons who use syringes and hypodermic needles,
35 and to prevent subsequent infection of sexual partners, newborn
36 children, or other persons, this section shall not apply to the
37 possession solely for personal use of 30 or fewer hypodermic
38 needles or syringes if acquired from a physician, pharmacist,
39 hypodermic needle and syringe exchange program, or any other

1 source that is authorized by law to provide sterile syringes or
2 hypodermic needles without a prescription.

3 SEC. 6. Section 121281 is added to the Health and Safety Code,
4 to read:

5 121281. In order to assist pharmacists and pharmacy personnel
6 in the education of consumers who are at risk of bloodborne
7 infections regarding methods and opportunities for improving and
8 protecting the consumer’s health, and thereby protect the public
9 health, the Office of AIDS shall develop and maintain all of the
10 following information, on its Internet Web site, and the California
11 State Board of Pharmacy shall also post, or maintain a link to, the
12 information on its Internet Web site:

13 (a) How consumers can access testing and treatment for HIV
14 and viral hepatitis.

15 (b) How consumers can safely dispose of syringes and
16 hypodermic needles or other sharps waste.

17 (c) How consumers can access drug treatment.

18 SEC. 7. Chapter 13.5 (commencing with Section 121285) of
19 Part 4 of Division 105 of the Health and Safety Code is repealed.

20 SEC. 8. No reimbursement is required by this act pursuant to
21 Section 6 of Article XIII B of the California Constitution because
22 the only costs that may be incurred by a local agency or school
23 district will be incurred because this act creates a new crime or
24 infraction, eliminates a crime or infraction, or changes the penalty
25 for a crime or infraction, within the meaning of Section 17556 of
26 the Government Code, or changes the definition of a crime within
27 the meaning of Section 6 of Article XIII B of the California
28 Constitution.

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